CHAPTER 25 HOUSING FUND

261—25.1(15) Purpose. The primary purpose of the housing fund, made up of federal CDBG and HOME funds, is to expand or retain the supply of decent and affordable housing for low- and moderate-income Iowans.

261—25.2(15) Definitions. When used in this chapter, unless the context otherwise requires:

"Activity" means one or more specific housing activities, projects or programs assisted through the housing fund.

"Administrative plan" means a document that a housing fund recipient establishes that describes the operation of a funded activity in compliance with all state and federal requirements.

"American Dream Downpayment Initiative (ADDI)" means a program to be used for the purpose of making down payment and closing cost or acquisition assistance to low-income families who are first-time homebuyers for the purchase of single-family housing that will serve as the family's principal residence.

"CDBG" means the community development block grant nonentitlement program, the grant program authorized by Title I of the Housing and Community Development Act of 1974, for counties and cities, except those designated by HUD as entitlement areas.

"CHDO" means community housing development organization, a nonprofit organization registered with the Iowa secretary of state and certified as such by IDED, pursuant to 24 CFR 92.2 (April 1, 1997).

"Consolidated plan" means the state's housing and community development planning document and the annual action plan update approved by HUD.

"Displaced homemaker" means an individual who (1) is an adult; (2) has not worked full-time full-year in the labor force for a number of years but has, during such years, worked primarily without remuneration to care for the home and family; and (3) is unemployed or underemployed and is experiencing difficulty in obtaining or upgrading employment.

"First-time homebuyer" means an individual or an individual and the individual's spouse who have not owned a home during the three-year period before the purchase of a home with HOME or ADDI assistance, except that an individual who is a displaced homemaker or single parent may not be excluded from consideration as a first-time homebuyer on the basis that the individual, while a homemaker, owned a home with the individual's spouse or resided in a home owned by a spouse; and an individual may not be excluded from consideration on the basis that the individual owns or owned, as a principal residence during the three-year period before purchase of a home with HOME assistance, a dwelling unit whose structure is (1) not permanently affixed to a permanent foundation in accordance with local or other applicable regulations or (2) not in compliance with state, local or model building codes and cannot be brought into compliance with such codes for less than the cost of constructing a permanent structure.

"HART" means the housing application review team, a body of affordable housing funding agencies which meets to review housing proposals.

"HOME" means the HOME investment partnerships program, authorized by the Cranston-Gonzalez National Affordable Housing Act of 1990.

"Housing fund" means the program implemented by this chapter and funded through the state's annual HOME allocation from HUD and 25 percent of the state's CDBG allocation from HUD.

"HUD" means the U.S. Department of Housing and Urban Development.

"IDED" means the Iowa department of economic development.

"IFA" means the Iowa finance authority.

"LIHTC" means low-income housing tax credits and federal tax incentives created through the Tax Reform Act of 1986 and allocated through the Iowa finance authority for affordable rental housing development.

"Local financial support" means financial investment by the recipient through the use of the recipient's own discretionary funds that are a permanent financial contribution or commitment applied

to and related to the objectives of the housing activity or project assisted through the housing fund and that are used during the same time frame as the requested housing activity or project.

"Local support" means involvement, endorsement and investment by citizens, organizations and the governing body of the local government in which the housing project is located that promote the objectives of the housing activity or projects assisted through the housing fund.

"Net proceeds" means the amount determined by calculating the difference between the resale price and the amount of the outstanding principal loan balance owed plus any seller's reasonable and customary closing costs associated with the resale.

"New construction rental units" means the on-site construction or erection of a building, or buildings, for the purpose of providing rental housing units. New construction rental units include conventional, on-site, stick-built construction and on-site erection or fabrication of manufactured housing units or components of units. New construction rental units also include the addition of any rental units outside the existing walls (the building envelope) of an existing building, or buildings, that are part of a rental rehabilitation, renovation or conversion project.

"Program income" means funds generated by a recipient or subrecipient from the use of CDBG or HOME funds.

"Reasonable and customary closing costs" means:

- 1. Seller's reasonable and customary closing costs incurred include, but are not limited to: abstract updating, title search fees, deed preparation fees, bringing current the seller's county taxes, and real estate commission fees. Ineligible costs include, but are not limited to: lender discount points, allowances, inspection fees, and buyer closing costs.
- 2. Buyer's reasonable and customary closing costs include, but are not limited to: lender origination fees, credit report fees, fees for the title evidence or title opinion, fees for recording and filing of legal documents, attorneys' fees, appraisal fees, and required inspection fees. Ineligible costs under this definition include, but are not limited to: prepayment of taxes, prepayment of insurance, and lender discount points.

"Recaptured funds" means housing fund moneys which are recouped by the recipient when the housing unit assisted by the housing fund home ownership dollars does not continue to be the principal residence of the assisted homebuyer for the full affordability period required by federal statute.

"Recipient" means the entity under contract with IDED to receive housing funds and undertake the funded housing activity.

"Repayment" means housing fund moneys which the recipient must repay to IDED because the funds were invested in a project or activity that is terminated before completion or were invested in a project or activity which failed to comply with federal requirements.

"Single-family unit" means one dwelling unit designated or constructed to serve only one household or family as the primary residence. Single-family units include a detached single unit, condominium unit, cooperative unit, or combined manufactured housing unit and lot.

"Single parent" means an individual who (1) is unmarried or is legally separated from a spouse and (2) is pregnant or has one or more minor children for whom the individual has custody or joint custody.

"Technical services" means all services that are necessary for individual, scattered site activities including: (1) conducting initial inspections, (2) work write-up or project specification development, (3) cost estimate preparation, (4) construction supervision associated with activities that do not require an architect or engineer, (5) lead hazard reduction need determination and oversight, (6) lead hazard reduction carrying costs, and (7) temporary relocation coordination.

"Technical services provision" means the cost to provide other individual housing project-related services such as: (1) financing costs (security agreement preparation, recording and filing fees), (2) processing individual applications for assistance, (3) income eligibility determination and verification, (4) after rehabilitation value determination, and (5) project-specific environmental clearance.

261—25.3(15) Eligible applicants. Eligible applicants for housing fund assistance include all incorporated cities and counties within the state of Iowa; nonprofit organizations; CHDOs; and for-profit corporations, partnerships and individuals.

- 1. Any eligible applicant may apply directly.
- 2. Any eligible applicant may apply individually or jointly with another eligible applicant or other eligible applicants.

261—25.4(15) Eligible activities and forms of assistance.

- **25.4(1)** Eligible activities include transitional housing, tenant-based rental assistance, rental housing rehabilitation (including conversion and preservation), rental housing new construction, home ownership assistance, owner-occupied housing rehabilitation, and other housing-related activities as may be deemed appropriate by IDED. Assisted housing may be single-family housing or multifamily housing and may be designed for occupancy by homeowners or tenants.
 - a. Assisted units shall be affordable.
- (1) For rental activities, all assisted units shall rent at the lesser of the area fair market rents or a rent that does not exceed 30 percent of 65 percent of the area median family income and, for projects with five or more units, 20 percent of the assisted units shall rent at the lesser of the fair market rent or a rent that does not exceed 30 percent of 50 percent of the area median family income. Assisted units shall remain affordable for a specified period: 20 years for newly constructed units; 15 years for rehabilitated units receiving over \$40,000 per unit in assistance; 10 years for rehabilitated units receiving \$15,000 to \$40,000 per unit in assistance; and 5 years for projects receiving less than \$15,000 per unit.
- (2) For tenant-based rental assistance, gross rents shall not exceed the jurisdiction's applicable rent standard and shall be reasonable, based on rents charged for comparable, unassisted rental units.
- (3) For home ownership assistance, the initial purchase price for newly constructed units or the after rehabilitation value for rehabilitated units shall not exceed 95 percent of the median purchase price as established by HUD mortgage limits for the same type of single-family housing in the area. Assisted units shall remain affordable through recapture or resale provisions for a specified period: 5 years for projects receiving less than \$15,000 in assistance per unit; 10 years for projects receiving \$15,000 to \$40,000 in assistance per unit; and 15 years for projects receiving over \$40,000 in assistance per unit.
- (4) For owner-occupied housing rehabilitation, the after rehabilitation value of the rehabilitated unit shall not exceed 95 percent of the median purchase price as established by HUD mortgage limits for the same type of single-family housing in the area.
 - b. Assisted households shall meet income limits established by federal program requirements.
- (1) For rental activities, all assisted units shall be rented to households with incomes at or below 80 percent of the area's median family income; at initial occupancy, 90 percent of the units shall be rented to households with incomes at or below 60 percent of the area's median family income and, for projects with five or more units, 20 percent of the units shall be rented initially to households with incomes at or below 50 percent of the area's median family income.
- (2) For tenant-based rental assistance, only households with incomes at or below 80 percent of the area median family income shall be assisted; 90 percent of the households served shall have incomes at or below 60 percent of the area's median family income.
- (3) For home ownership assistance and owner-occupied rehabilitation, only households with incomes at or below 80 percent of the area median family income shall be assisted.
- c. In communities with populations of 15,000 or less, all single-family rehabilitation must be done in compliance with Iowa's Minimum Housing Rehabilitation Standards (November 1999), and all applicable state and local codes, rehabilitation standards and ordinances, and shall, at a minimum, meet HUD Section 8 Housing Quality Standards, 24 CFR 882 (April 1, 1997). New units must be constructed pursuant to one of the standards specified at 24 CFR 92.251(a)(1) (April 1, 1997).
- **25.4(2)** Eligible forms of IDED assistance to its recipients include grants, interest-bearing loans, non-interest-bearing loans, interest subsidies, deferred payment loans, forgivable loans or other forms of assistance as may be approved by IDED.
- **25.4(3)** For all single-family housing projects or activities assisting homeowners or homebuyers, the only form of housing fund assistance to the end beneficiary is a forgivable loan.
- **25.4(4)** Special provisions for the American Dream Downpayment Initiative (ADDI). The purpose of the ADDI program is to provide down payment and closing cost or acquisition assistance for the

purchase of a principal residence. This program is available only to low-income persons or households that are first-time homebuyers.

- a. Applicant eligibility. Units of local government and nonprofit organizations may apply for ADDI funds.
- b. Beneficiary requirements. Only first-time homebuyers (as defined in rule 261—25.2(15)) purchasing a principal residence and meeting income eligibility criteria may be the beneficiaries of ADDI assistance.
- c. Eligible uses of funds. Only the purchase of single-family, single-unit housing may be assisted by the ADDI program and only in the following manner:
- (1) As a down payment plus reasonable and customary closing costs on the purchase of a principal residence.
 - (2) As gap financing for the cost of acquisition of a principal residence for an eligible homebuyer.
 - d. Limitations on amounts of ADDI assistance.
 - (1) The per unit assistance is \$10,000.
 - (2) The maximum ADDI award per applicant is \$200,000.
- e. ADDI program requirements. In addition to the housing fund program requirements stated within this chapter, the ADDI program requires specific federal regulations to be followed in the implementation of this program activity. Grant recipients must:
- (1) Conduct targeted outreach to public housing tenants and families receiving rental assistance from public housing agencies to encourage low- and moderate-income (LMI) households to move from renting to home ownership.
 - (2) Ensure long-term affordability of all assisted units.
 - (3) Document income eligibility determination for all assisted units.
 - (4) Document that all assisted properties meet the property standards at 24 CFR 92.251.
- (5) Require that all housing units assisted with ADDI funds meet the HUD maximum per unit subsidy level.
- (6) Meet all applicable cross-cutting federal regulations included in the HOME statute, including but not limited to: federal regulations pertaining to nondiscrimination, fair housing practices, minority outreach, lead-safe housing regulations in assisted units constructed prior to January 1, 1978, and the Uniform Relocation Act (URA).
- f. ADDI is considered as a separate home ownership assistance activity. ADDI funds may be used as a stand-alone activity or utilized in conjunction with another housing fund eligible home ownership activity.
- **261—25.5(15) Application procedure.** All potential housing fund applicants are encouraged, but not required, to complete and submit a HART form describing the proposed housing activity prior to the submittal of a formal housing fund application. If the proposal is determined to be appropriate for housing fund assistance, IDED shall inform the applicant of the appropriate application procedure by mail.
- **25.5(1)** HART forms shall be available upon request from IDED, 200 East Grand Avenue, Des Moines, Iowa 50309; telephone (515)242-4825; and at iowalifechanging.com/community.
 - **25.5(2)** HART forms are accepted year-round.
- **25.5(3)** Applicants may request technical assistance from staff contacts in the preparation of housing fund applications.
- a. If an applicant does not submit an application by the next application deadline, IDED will determine the proposal inactive and remove it from the HART files.
- b. Upon the submission of a housing fund application, no additional staff assistance shall be provided during the review period.
- **25.5(4)** Housing fund applications shall be reviewed through an annual competition. Once funds have been allocated, IDED will not accept applications seeking funding for review until the next established deadline.

- **25.5(5)** For applicants requesting funding for both the housing fund and low-income housing tax credit (LIHTC) programs, the applicant may request application forms and related materials from the Iowa finance authority (IFA). IFA will make available an application package to a potential applicant. The applicant must submit the completed application, with required housing fund attachments, to IFA by the deadline established in the application package.
- *a.* IDED and IFA shall appoint a joint review team to discuss and review applications for housing fund and LIHTC funds. Staff for each agency may communicate frequently regarding common projects. Information contained in each application may be shared with each agency.
- b. IDED staff shall review applications for eligibility and for activity threshold requirements. The joint review team shall meet to compare and discuss each common project. Final decisions regarding funding recommendations will be made in accordance with IFA's qualified allocation plan. Staff from each agency will make recommendations for funding to their respective decision makers. A decision by one agency does not bind the other agency to fund a project.
- c. An applicant for the housing fund must meet the threshold requirements outlined in rules 25.4(15) and 25.6(15) and subrule 25.7(3) in order to be considered for an award under this subrule.
- **261—25.6(15) Minimum application requirements.** To be considered for housing fund assistance, an application shall meet the following threshold criteria:
- **25.6(1)** The application shall propose a housing activity consistent with the housing fund purpose and eligibility requirements, the state consolidated plan and any local housing plans.
- **25.6(2)** The application shall document the applicant's capacity to administer the proposed activity. Such documentation may include evidence of successful administration of prior housing activities. Documentation of the availability of certified lead professionals and contractors trained or certified in safe work practices may also be required. IDED reserves the right to deny funding to an applicant that has failed to comply with federal and state requirements in the administration of a previous project funded by IDED.
- **25.6(3)** The application shall provide evidence of the need for the proposed activity, the potential impact of the proposed activity and the feasibility of the proposed activity.
 - **25.6(4)** The application shall demonstrate local support for the proposed activity.
- **25.6(5)** The application shall show that a need for housing fund assistance exists after all other financial resources have been identified and secured for the proposed activity.
- **25.6(6)** The application shall include a certification that the applicant will comply with all applicable state and federal laws and regulations.
- **25.6(7)** An application for a project located in a locally designated participating jurisdiction (PJ) must show evidence of a financial commitment from the local PJ at least equal to 25 percent of the total IDED HOME funds requested. Sources of local PJ funds include one or more of the following: HOME, CDBG, TIF, tax abatement, or general funds.
- **25.6(8)** An application for a home ownership activity must indicate that recipients will require the beneficiaries of their home ownership assistance to use a principal mortgage loan product offered by one of the following: Iowa Finance Authority, USDA-Rural Development, Federal Home Loan Bank, HUD (including FHA and VA), Fannie Mae, Habitat for Humanity, or Freddie Mac. One of these entities will be the principal, and only, mortgage lender in terms of repayable loans in all individual home ownership assistance projects. Any of the named mortgage lending entity's principal mortgage loan products may be used, provided they meet the following minimum requirements: loan terms will minimally include a 90 percent loan-to-value ratio and will be no less than a 15-year, fully amortized, fixed-rate mortgage.
- **25.6(9)** An application for a home ownership assistance activity must stipulate that home ownership assistance is for first-time homebuyers only.
- **261—25.7(15) Application review criteria.** IDED shall evaluate applications and make funding decisions based on general activity criteria, need, impact, feasibility, and activity administration based upon the specific type of activity. The activity criteria shall be a part of the application. A workshop

will be held at least 60 days prior to the application deadline to provide information, materials, and technical assistance to potential applicants.

25.7(1) As applicable, the review criteria for home ownership assistance applications shall include the following:

- a. General criteria.
- 1. Activity objectives.
- 2. Total number of units.
- 3. Activities and cost estimates.
- 4. If new construction, availability of necessary infrastructure and utilities.
- 5. Form(s) of assistance.
- 6. Type(s) of assistance (e.g., mortgage buy-down, down payment, closing costs, rehabilitation, and combinations thereof).
 - 7. Median purchase price for single-family housing in the community.
 - 8. Initial purchase price or after rehabilitation value per assisted unit limitation.
 - 9. Mortgage lender participation documentation and the current underwriting standards.
 - 10. Methodology to determine maximum amount of conventional financing affordable to buyer.
 - 11. Selection criteria for participants and their access to the proposed activity.
- 12. Methodology to ensure that the property will be the buyer's principal residence throughout the period of affordability.
 - 13. Assurance of compliance with HUD lead-safe housing regulations as applicable.
- 14. Compliance with Iowa's Minimum Housing Rehabilitation Standards (November 1999) and, as applicable, local standards, codes, and ordinances.
 - 15. Activity time line.
 - b. Need, impact and feasibility criteria.
 - 1. Number and percentage of low- and moderate-income persons in the applicant community.
 - 2. Evidence and documentation of need for the activity.
 - 3. Percentage of need to be met through the activity.
 - 4. Reasons mortgage applications have been denied by local lenders.
 - 5. Housing costs, housing supply, condition of available housing, and vacancy rates.
 - 6. If acquisition for new construction, documentation of need for new units.
 - 7. Recent or current housing improvement activities.
 - 8. Description of current and ongoing comprehensive community development efforts.
 - 9. Publicity promoting the proposed activity and identification of local partners.
 - 10. Number of potential participants and the method by which they were identified.
 - 11. New businesses or industrial growth in the past five years.
 - 12. Local involvement and financial support.
 - c. Administrative criteria.
 - 1. Plan for activity administration.
 - 2. Previous activity administrative experience.
 - 3. Budget for general administration.
 - 4. Recapture or resale provisions, terms, and enforcement procedures.
 - 5. Prior funding received and performance targets completed.

25.7(2) As applicable, the review criteria for owner-occupied housing rehabilitation applications shall include the following:

- a. General criteria.
- 1. Activity objectives.
- 2. Area of benefit and reason for selection.
- 3. Condition of infrastructure in the activity area served.
- 4. Form of assistance to homeowners.
- 5. Selection criteria for participants.
- 6. Method to determine that the property is the homeowner's principal residence.
- 7. Compliance with Iowa's Minimum Housing Rehabilitation Standards (November 1999).

- 8. Assurance of compliance with HUD lead-safe housing regulations.
- 9. Plans for properties infeasible to rehabilitate.
- 10. Activity time line.
- b. Need, impact and feasibility criteria.
- 1. Evidence of need for the activity.
- 2. Percentage of need to be met through the activity.
- 3. Number and percentage of low- and moderate-income persons in the community.
- 4. Housing costs, housing supply, condition of housing, vacancy rate of owner-occupied units in the activity area served.
- 5. Other recent or current housing improvement activities in the activity area served or community served.
 - 6. Ongoing comprehensive community development efforts in the activity area served.
 - 7. New businesses or industries in the past five years in the community.
 - 8. Local involvement and financial support.
 - c. Administrative criteria.
 - 1. Plan for activity administration.
 - 2. Previous activity management experience.
 - 3. Budget for administration.
 - 4. List of prior CDBG or HOME funding.
 - 5. If application is for a continuation of a prior activity, list of performance targets completed.
- **25.7(3)** As applicable, the review criteria for rental housing assistance applications shall include the following:
 - a. General criteria.
 - 1. Activity objectives.
 - 2. Total number of units and number of assisted units.
 - 3. Activities and cost estimates.
 - 4. Eligibility criteria for renters of assisted units (income, age, disability, other).
 - 5. Rationale for activity location.
 - 6. Availability and condition of infrastructure; availability of utilities.
 - 7. Zoning compliance.
 - 8. Environmental issues.
 - 9. Potential tenant displacement including estimated Uniform Relocation Act (URA) costs.
 - 10. Accessibility.
 - 11. Assurance of compliance with HUD lead-safe housing regulations.
 - 12. Activity time line.
 - b. Need, impact and feasibility criteria.
 - 1. Evidence of need for the activity.
 - 2. Percentage of need to be met through this activity.
 - 3. Number and percentage of low- and moderate-income persons in the community.
- 4. Housing costs, housing supply, condition of available housing, rental vacancy rate in the community.
 - 5. If new construction, documentation of need for new construction.
- 6. Other recent or current housing improvement activities in the activity area served or community served.
- 7. Ongoing comprehensive community development efforts in the activity area served or community served.
 - 8. New businesses or industries in the past five years in the community.
 - 9. Local involvement and financial support.
 - 10. Opposition to the activity and plans to alleviate concerns.
 - 11. Financial contribution to the activity from other sources (including all underwriting criteria).
 - 12. Reason for "gap" in activity financing; justification for housing fund request amount.
 - c. Administrative criteria.

- 1. Plan for activity administration and property management.
- 2. Previous administrative experience.
- 3. Plan to ensure long-term affordability.
- 4. Plan for annual certification of tenant eligibility and compliance with Section 8 Housing Quality Standards and any ongoing maintenance to ensure long-term lead-safe housing.
 - 5. Previous CDBG- or HOME-funded housing activities and current status.
 - 6. Applicant's other rental housing activities and addresses.

25.7(4) As applicable, the review criteria for tenant-based rental assistance applications shall include the following:

- a. General criteria.
- 1. Activity objectives.
- 2. Rationale for amount of assistance per beneficiary.
- 3. Selection criteria for participants.
- 4. Form of assistance.
- 5. Use of assistance (rental and security deposits, rent assistance).
- 6. Length of time of assistance.
- 7. Portability of rental assistance.
- 8. Rent calculation.
- b. Need, impact and feasibility criteria.
- 1. Number and percentage of low- and moderate-income persons in the applicant community.
- 2. Percentage of income that potential beneficiaries currently pay for rent.
- 3. Area rental housing costs by unit based on number of bedrooms.
- 4. Availability of affordable rental housing.
- 5. Public housing authority waiting list.
- 6. Documentation of other indicators of need for tenant-based rental assistance (TBRA).
- 7. Percentage of need to be met through this activity.
- 8. Alternatives to the proposed activity that were considered.
- 9. Coordination of this activity with other housing assistance.
- 10. Other providers of TBRA in the community.
- 11. Description of efforts to obtain additional funding from other sources for TBRA.
- 12. Evidence of local involvement and financial support.
- 13. Opposition to activity and method to address it.
- 14. Economic indicators in community (unemployment rate, increase/decrease opportunity).
- 15. Activity time line.
- 16. Overall vacancy rate of rental units in the community.
- c. Administrative criteria.
- 1. Plans for administering the activity.
- 2. Description of previous administrative experience.
- 3. Budget for administration.
- 4. Plan for annual certification of tenant eligibility and compliance with Section 8 HQS.
- 5. Prior CDBG or HOME housing grants.
- 6. Prior activities funded and performance targets completed.
- **25.7(5)** IDED staff may conduct site evaluations of proposed activities.

261—25.8(15) Allocation of funds.

- **25.8(1)** IDED may retain a portion of the amount provided for at rule 261—23.4(15) of the state's annual CDBG allocation from HUD and up to 10 percent of the state's annual HOME allocation from HUD for administrative costs associated with program implementation and operation.
- **25.8(2)** Not less than 15 percent of the state's annual HOME allocation shall be reserved for eligible housing activities developed, sponsored or owned by CHDOs.
- **25.8(3)** Up to a maximum of 60 percent of the state's annual HOME allocation may be reserved for rental housing activities jointly funded with HOME and low-income housing tax credits.

- **25.8(4)** IDED will determine the appropriate source of funding, either CDBG or HOME, for each housing fund award based on the availability of funds, the nature of the housing activity and the recipient type.
- **25.8(5)** IDED reserves the right to limit the amount of funds that shall be awarded for any single activity type.
- **25.8(6)** Awards shall be limited to no more than \$500,000 for all single-family activities assisting homeowners or homebuyers. Awards shall be limited to no more than \$800,000 for all multifamily rental activities.
- **25.8(7)** The maximum per unit housing fund subsidy for all single-family activities is \$24,999. Additional funds in excess of the \$24,999 per unit limitation may be used to pay technical services costs, lead hazard reduction costs, lead hazard reduction carrying costs, and temporary relocation costs as necessary or applicable.
- **25.8(8)** The maximum per unit housing fund subsidy for all multifamily activities is \$50,000 per unit including both newly constructed units and the rehabilitation of existing multifamily units. The \$50,000 per unit multifamily limit includes all applicable costs including, but not limited to: hard costs of construction or rehabilitation; architectural or technical services costs; lead hazard reduction, lead hazard reduction or abatement costs; and temporary relocation.
- **25.8(9)** Recipients shall justify administrative costs in the housing fund application. IDED reserves the right to negotiate the amount of funds provided for general administration and technical services, but in no case shall the amount for general administration exceed 10 percent of a total housing fund award.
 - **25.8(10)** IDED reserves the right to negotiate the amount and terms of a housing fund award.
- **25.8(11)** IDED reserves the right to make award decisions such that the state maintains the required level of local match to HOME funds.
- **261—25.9(15) Administration of awards.** Applications selected to receive housing fund awards shall be notified by letter from the IDED director.
- **25.9(1)** A preaudit survey will be required for all for-profit and nonprofit direct recipients for grants that exceed \$150,000.
- **25.9(2)** A contract shall be executed between the recipient and IDED. These rules, the approved housing fund application, the housing fund management guide and all applicable federal and state laws and regulations shall be part of the contract.
- a. The recipient shall execute and return the contract to IDED within 45 days of transmittal of the final contract from IDED. Failure to do so may be cause for IDED to terminate the award.
- b. Certain activities may require that permits or clearances be obtained from other state or local agencies before the activity may proceed. Contracts may be conditioned upon the timely completion of these requirements.
- *c*. Awards shall be conditioned upon commitment of other sources of funds necessary to complete the housing activity.
- d. Release of funds shall be conditioned upon IDED's receipt of an administrative plan for the funded activity.
- e. Release of funds shall be conditioned upon IDED's receipt and approval of documentation of environmental clearance.
 - 25.9(3) Local administrative and technical services contracts.
- a. Recipients awarded funds for general administration that employ the services of a third-party administrator to perform all or part of the general administrative functions for the recipient shall enter into a contractual agreement for the general administrative functions to be performed.
- b. Recipients awarded funds for activities requiring technical services (e.g., inspections, work write-ups, cost estimates, construction supervision, lead hazard reduction need determination and oversight, lead hazard reduction carrying costs, and temporary relocation coordination) that employ a third-party entity to perform all or part of the technical services shall enter into a contractual agreement for the technical services to be performed.

- c. Recipients that employ a third party to perform all or part of the general administration for the recipient and that also employ a third party to perform all or part of the technical services for the recipient shall conduct separate procurement transactions and shall enter into separate contractual agreements for each: one contract for general administration and one contract for technical services. Separate contracts are required even if both functions are performed by the same third-party entity.
- **25.9(4)** Requests for funds. Recipients shall submit requests for funds in the manner and on forms prescribed by IDED. Individual requests for funds shall be made in whole dollar amounts equal to or greater than \$500 per request, except for the final draw of funds.
- **25.9(5)** Record keeping and retention. The recipient shall retain all financial records, supporting documents and all other records pertinent to the housing fund activity for five years after contract expiration. Representatives of IDED, HUD, the Inspector General, the General Accounting Office and the state auditor's office shall have access to all records belonging to or in use by recipients and subrecipients pertaining to a housing fund award.
- **25.9(6)** Performance reports and reviews. Recipients shall submit performance reports to IDED in the manner and on forms prescribed by IDED. Reports shall assess the use of funds and progress of activities. IDED may perform reviews or field inspections necessary to ensure recipient performance.
- **25.9**(7) Amendments to contracts. Any substantive change to a contract shall be considered an amendment. Changes include time extensions, budget revisions and significant alterations of the funded activities affecting the scope, location, objectives or scale of the approved activity. Amendments shall be requested in writing by the CEO of the recipient and are not considered valid until approved in writing by IDED following the procedure specified in the contract between the recipient and IDED.
- **25.9(8)** Contract closeout. Upon the contract expiration date or work completion date, as applicable, IDED shall initiate closeout procedures. Recipients shall comply with applicable audit requirements described in the housing fund application and management guide.
- **25.9(9)** Compliance with federal, state and local laws and regulations. Recipients shall comply with these rules, with any provisions of the Iowa Code governing activities performed under this program and with applicable federal, state and local regulations.
- **25.9(10)** Remedies for noncompliance. At any time, IDED may, for cause, find that a recipient is not in compliance with the requirements of this program. At IDED's discretion, remedies for noncompliance may include penalties up to and including the return of program funds to IDED. Reasons for a finding of noncompliance include the recipient's use of funds for activities not described in the contract, the recipient's failure to complete funded activities in a timely manner, the recipient's failure to comply with applicable state or local rules or regulations or the lack of a continuing capacity of the recipient to carry out the approved activities in a timely manner.
- **25.9(11)** Appeals process for findings of noncompliance. Appeals will be entertained in instances where it is alleged that IDED staff participated in a decision which was unreasonable, arbitrary, or capricious or otherwise beyond the authority delegated to IDED. Appeals should be addressed to the division administrator of the division of community and rural development. Appeals shall be in writing and submitted to IDED within 15 days of receipt of the finding of noncompliance. The appeal shall include reasons why the decision should be reconsidered. The director will make the final decision on all appeals.

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These rules are intended to implement Iowa Code section 15.108(1) "a."

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